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34 Abstract

35 Current initiatives for waste-handling in a circular economy favor prevention and recycling over 36 incineration or landfilling. However, the impact of such a transition on environmental emissions 37 of contaminants like bisphenol A (BPA) during waste-handling is not fully understood. To address 38 this, a material flow analysis (MFA) was constructed for selected waste categories in Norway, for 39 which the amount recycled is expected to increase in the future; glass, vehicle, electronic, plastic 40 and combustible waste. Combined, 92 tons/y of BPA are disposed of via these waste categories in 41 Norway, with 98.5% associated with plastic and electronic waste. During the model year 2011, the 42 MFA showed that BPA in these waste categories was destroyed through incineration (60%), 43 exported for recycling into new products (35%), stored in landfills (4%) or released into the environment (1%). Landfilling led to the greatest environmental emissions (up to 13% of landfilled 44 45 BPA), and incinerating the smallest (0.001% of incinerated BPA). From modelling different waste 46 management scenarios, the most effective way to reduce BPA emissions are to incinerate BPA-47 containing waste and avoid landfilling it. A comparison of environmental and human BPA 48 concentrations with CoZMoMAN exposure model estimations suggested that waste emissions are 49 an insignificant regional source. Nevertheless, from monitoring studies, landfill emissions can be 50 a substantial local source of BPA. Regarding the transition to a circular economy, it is clear that 51 disposing of less BPA-containing waste and less landfilling would lead to lower environmental 52 emissions, but several uncertainties remain regarding emissions of BPA during recycling, 53 particularly for paper and plastics. Future research should focus on the fate of BPA, as well as 54 BPA alternatives, in emerging reuse and recycling processes, as part of the transition to a circular 55 economy.

56 Keywords: Bisphenol A, waste hierarchy, mass flow, WEEE, plastic

1 Introduction

58 Bisphenol A (BPA) is a hazardous, endocrine disrupting compound (Vandenberg et al., 59 2007) that is used in many plastics, epoxy resins, paper and paper products (EC, 2008; Liao and 60 Kannan, 2011). BPA is subject to an increasing number of restrictions in certain products that 61 present a human exposure risk, such as infant feeding bottles (e.g. EU directive 2011/8/EU). 62 Despite these restrictions, the worldwide production of BPA is expected to grow by 5.1% from 63 2014 to 2019 (TechNavio, 2015), with 2012 production levels estimated at 4.6 million tons . An 64 emerging issue in Europe is what effect policy initiatives that set targets to change waste 65 management practices as part of the transition to a circular economy (EC, 2015b) will have on 66 hazardous compounds like BPA. The two main implications under discussion are, firstly, how this 67 will influence environmental emissions, and secondly, how this will effect exposure through 68 occurrence in recycled products. (Pivnenko et al., 2016a). In this study, we provide an examination 69 of the first issue, how waste-handling alternatives will influence the environmental emissions of 70 BPA.

71 BPA is water soluble (water solubility 300 mg/L, $\log Kow = 3.4$) (Cousins et al., 2002), 72 and therefore BPA-containing waste can readily release BPA into the aqueous environment 73 (Cousins et al., 2002; Morin et al., 2015). In Norway and elsewhere, municipal and industrial waste 74 landfill leachate often has BPA concentrations that are substantially higher than its chronic 75 predicted no-effect concentration of 1.6 μ g/L (e.g. a Norwegian survey reported an interquartile 76 range of $1 - 62 \mu g/L$, maximum 692 $\mu g/L$) (Arp, 2013; Morin et al., 2015). Therefore, waters 77 receiving landfill leachate are particularly vulnerable. Wastewater treatment plants (WTP), be they 78 municipal or for a particular waste handling facility, are poorly equipped to eliminate BPA from 79 leachate, as is evident by the frequent detection of BPA in WTP effluent (Guerra et al., 2015; Lee et al., 2015; Mohapatra et al., 2010; Yu et al., 2015). BPA is not prone to long-range environmental
transport, having a half-life in water of 0.5 to 6 days (Kleĉka et al., 2001). However, in waters
impacted by waste-handling facilities, a sustained elevated presence can be expected. A sound
understanding of BPA emissions from waste is therefore important in order to establish effective
waste-management strategies that reduce BPA-related risks to the environment.

Previous studies to investigate emissions of BPA into the environment have focused on BPA-rich products such as polycarbonate plastic and bottles (Cooper et al., 2011; Sajiki and Yonekubo, 2003, 2004), waste electrical and electronic equipment (WEEE) (Zhang et al., 2016) and paper (Geens et al., 2012; Liao and Kannan, 2011; Pivnenko et al., 2016b; Pivnenko et al., 2015b), or specific waste products such as WTP sludge (Mohapatra et al., 2010). Modelling and monitoring studies have also been developed for an area near a paper-processing plant (Fürhacker et al., 2000), as well as the EU and US on the regional scale (Cousins et al., 2002).

92 In this current study, we aim to better understand how changes in waste-management can 93 influence environmental emissions of BPA from waste-handling practices, and in particular those 94 within Norway. The context for this work is that European policy makers have recently set 95 ambitious targets to landfill less waste and recycle more as part of the shift to a circular economy 96 (EC, 2015a, b, c). In order to address this, the present study presents: (i) a Material Flow Analysis 97 (MFA) of BPA in selected types of wastes in Norway as they undergo sorting and defragmenting, 98 landfilling, incineration and recycling, accounting for environmental emissions to air, water and 99 water treatment plant (WTP) sludge; (ii) an assessment of whether waste-handling emissions 100 contribute substantially to environmental and human exposures on a regional scale; and (iii) a 101 method that allows the manipulation of the MFA to estimate differences in BPA emissions caused

by different waste-management scenarios that may be adopted in the near future as part of thetransition towards a circular economy.

- 104
- 105 2 Materials and methods

106 **2.1** System description

107 Table 1 presents a conceptual sketch of the waste-management system boundaries used to 108 construct the MFA for the Norwegian waste-stream. Herein, five waste categories were considered 109 in this study: glass, vehicles, waste electrical and electronic equipment (WEEE), plastics, and 110 combustibles. These waste categories undergo sorting and defragmenting, where subfractions are 111 sent to be either landfilled, incinerated or recycled. During incineration waste is transformed to 112 gases, fly ash and bottom ash. In Norway, fly ash is landfilled as hazardous waste, and bottom ash 113 undergoes metal recycling followed by landfilling as normal waste. All waste treatments produce 114 atmospheric emissions or water leachate. Water leachate can be emitted directly to the 115 environment, or be treated by a water treatment plant (WTP), which would emit treated water and 116 sludge.

There are three ways that waste and BPA mass can exit the system boundaries presented in Figure 1; i) thermal-destruction through incineration, ii) the export of recycled/recyclable materials, and iii) environmental emissions in the form of air, water and WTP sludge. New products from recycled materials are considered to be outside the system boundaries. Further, products of WTP sludge, which in Norway includes biogas and soil fertilizer, are also considered outside the system boundaries. The only way for BPA to be stored as a "stock" in the MFA is by landfilling. 124 The MFA was conducted with annual emissions as the functional unit by using Microsoft Excel

- 125 2013 and STAN (subSTance flow ANalysis) Version 2.5.1072 (Vienna University of Technology,
- 126 <u>http://www.stan2web.net/</u>).
- 127



Figure 1. System boundaries for the material flow analysis (MFA). The mass of waste and its
 bisphenol A are distributed through the various processes from left-to-right. Dotted lines
 represent removal pathways from the system

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133 2.2 Waste categories

134 The five waste categories considered in this study and their subfractions are defined in Table 1.. 135 The quantities presented in this table are the total Norwegian mass flow of all waste sources 136 (household, manufacturing industries, construction, etc.) as defined by Statistics Norway 137 (www.ssb.no). These waste categories were selected based on data availability of both waste 138 statistics and BPA concentrations. In addition, targets to recycle more of these types of waste have 139 been set where for instance by 2030 the EU has a target of recycling 65% of municipal waste and 75% of packaging waste (EC, 2015a, c). One important BPA-containing waste stream that was 140 141 not included here was paper (and cardboard) waste sorted for recycling as we did not have access 142 to paper recycling facilities. The concentrations and mass flows of BPA in paper recycling in

143 Denmark was recently the focus of series of papers by Pivnenko et al. (Pivnenko et al., 2015a; 144 Pivnenko et al., 2016a; Pivnenko et al., 2016b; Pivnenko et al., 2015b). Therefore, the results of 145 Pivnenko et al. will be discussed alongside ours, in order to include this important waste stream. 146 The waste categories we selected also contain subfractions that, for the purposes of the MFA, 147 are categorized as being either unique or composite. A unique waste fraction is one in which both 148 mass flow statistics and a BPA concentrations (e.g. recycled glass, composite glass, cable plastic, 149 etc.) could be obtained. A composite waste fraction is one that is of general interest, enough to 150 warrant inclusion in the MFA, but a fraction that consists of different unique fractions. For 151 instance, in order to carry out emissions estimates for the composite fraction "vehicle waste", the 152 sum of its unique waste fractions: "coarse fluff", "fine fluff", "lead batteries" and "other (metal)" 153 was taken. In this manner, scenarios can be implemented in the MFA on both unique and composite 154 waste fractions, such as "recycle all coarse vehicle fluff" or "recycle all vehicle waste", 155 respectively, in order to estimate the impact on environmental emissions.

Table 1. Approximate mass of diverse waste fractions generated in Norway for the year 2011 (\dot{m}_{waste}) along with the relative mass percentages recycled f_{recycled} , landfilled $f_{\text{landfilled}}$, incinerated, $f_{\text{incinerated}}$, and incombustible after incineration, f_{incom} .

Group	Fraction	Fraction ID and Definition	Type ^{a)}	ṁ waste	frecycled	flandfilled	fincinerated	fincom b	Notes
-			••	(kilotons/year)	(%)	(%)	(%)	(%)	
Glass	Recycled glass	(1) Glass that is sorted for recycling	unique	100 ± 11	100.0	0.0	0.0	100	с
	Composite glass	(2) All other glass	unique	114 ± 13	0.0	7.2	92.8	100	с
	All glass	(3) = (1) + (2)	comp.	214 ± 17	46.7	3.9	49.4	100	
Vehicle	Coarse Fluff	(4) Non-metallic automobile shredder residue (ASR) > 8 mm	unique	23 ± 3	0.0	0.0	100.0	20	d,e
	Fine Fluff	(5) ASR between $2 - 8 \text{ mm}$	unique	9 ± 1	10.0	90.0	0.0		d,e
	Lead batteries	(6)	unique	13 ± 1	100.0	0.0	0.0		f
	Other (metal)	(7)Other materials (metal, glass, etc.)	unique	94 ± 11	100.0	0.0	0.0		d
	All vehicle	(8) = (4) + (5) + (6) + (7)	comp.	140 ± 11	77.5	5.7	16.8	3.2	
WEEE	Remaining plastic	(9) WEEE plastic that is not cable plastic or BFR plastic	unique	48 ± 5	85.5	6.9	7.6	0.5	g, h
	BFR plastic	(10) WEEE plastic separated for containing BFRs	unique	2 ± 0	0.0	0.0	100.0	0.5	g, i
	Cable Plastic	(11) Plastic stripped from cables	unique	15 ± 2	91.5	1.6	6.8	0.5	j
	Remains / Metal	(12) Other materials (metal, glass, etc.)	unique	80 ± 9	84.2	5.5	10.3	20	k
	All WEEE	(13) = (9) + (10) + (11) + (12)	comp.	145 ± 11	84.2	5.5	10.3	11	k
Plastic	Packaging plastic	(14) Plastic separated for potential recycling	unique	194 ± 22	60.1	1.3	38.6	0.5	g,
	Composite, other	(15) Plastic in non-sorted wastes, excluding WEEE&vehicles	unique.	207 ± 23	0.0	8.1	91.9	0.5	g, l,
	Composite, WEEE&vehicle	(16) = (9) + (10) + (11) + 0.6(4) + 0.3(5)	comp.	82 ± 9	67.2	7.3	25.5	0.5	g, l
	All plastic	(17) = (14) + (15) + (16)	comp.	482 ± 33	35.6	5.2	59.2	0.5	c
Comb.	All combustibles	(18) All waste combusted in Norway	comp.	1326 ± 150	0.0	0.0	100.0	16	c,m
	Considered combustibles	(19) = 0.494(3) + 0.168(8) + 0.103(13) + 0.386(14)+0.919(15)	comp.	409 ± 46	0.0	0.0	100.0	28	c,m
	Remaining combustibles	(20) = (18) - (17)	unique	917 ± 156	0.0	0.0	100.0	11	c,m

158 WEEE = Waste of electrical or electric equipment; BFR = brominated flame retardants; a) unique indicates a unique waste fraction, composite indicates if it is a combination of diverse 159 waste fractions from this table; b) fraction of incinerated waste that becomes ashes (i.e. % ash = $f_{incinerated} x f_{incom}$), see the SI Table S1, c) Data from Statistics Norway (Statistisk sentralbyrå) 160 for 2011 accessed December 2014 from http://www.ssb.no/; d) Mass estimates from Autoretur AS (http://www.autoretur.no/gjenvinning-av-metaller-gir-stor-energi-og-miljogevinst/, 161 accessed January 2015); e) Fraction estimates based on personal communication with the company Norsk Gjenvinning June 2014, note that this does not include metals in the fluff that 162 are recycled post incineration; f) (Agency, 2012a) data for 2009; g) (Agency, 2012b)); h) Based on a 2010 estimate of plastic in WEEE minus the reported mass flow for cable plastic and 163 BFR plastic; i) BFR plastics are not allowed to be recycled under RoHS; j) 60% of cable plastic is handled in Norway for sorting, 40% sent abroad, this study assumes 100% of cable plastic 164 is handled in Norway; k) Data from (EE-registeret, 2012); l) percentages are based on mass balance calculations, assuming 60% of coarse fluff is plastic and 30% of fine fluff is plastic, 165 based on fluff typically containing 40% plastic and fine fluff containing more wood and stone grains; m) many of the considered combustible fractions (E.g. WEEE, vehicle combustibles) 166 are incinerated abroad, as Norway incinerates primarily municipal waste, though in this study we are assuming they are incinerated in Norway (in reality the "considered combustibles" is 167 lower and "remaining combustibles" is higher, relative to "All combustibles").

2.3 Waste treatment

169Table 1 shows estimates of the total yearly production of waste, \dot{m}_{waste} (kilotons/y), for the170different waste fractions alongside relative mass percentages for waste that is recycled (f_{recycled}),171landfilled ($f_{\text{landfilled}}$) and incinerated ($f_{\text{incinerated}}$). These data are based on national statistics, industry172reports as well as personal communication with industry representatives (see the footnotes to Table1731). The majority of data is for the year 2011, or as close to 2011 as possible, as this was the most174recent year that complete national statistics were available.

175 Regarding ashes produced by waste incineration, one study estimated the total wet mass of 176 bottom and fly ash to be 20 - 40 % and 3 - 8 % of the original waste mass, respectively (Sabbas 177 et al., 2003). According to Norwegian Statistics (www.ssb.no/en/avfhand/) in 2011 the mass of 178 "incineration residues" (bottom and fly ash) was approximately 16% of the total mass incinerated 179 in Norway, which is on the low end of the literature estimate. This is possibly due to the the 180 exportation of less-calorific combustible fractions to Sweden, where the demand is higher 181 (Naturvårdsverket, 2012). Based on these considerations, the fraction of waste sent to incineration 182 that is incombustible, fincom, was derived (Table 1) and was further subdivided to landfilled fly ash, 183 landfilled bottom ash and recycled bottom ash (i.e the metallic fraction of bottom ash); see Section 184 S1 of the Supplementary Material for further details.

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186 **2.4 Emission pathways**

187 **2.4.1 Dust and suspended solid concentrations**

To obtain information related to release pathways of BPA as it is being handled throughout the waste stream, a combination of field measurements and existing data were utilized. In a previous study, BPA was analyzed in air, leachate water and waste from 12 waste-handling facilities located in southeastern Norway from mid-2013 to mid-2014 (Morin et al., 2015).

192 Concentration data used from this study are presented in Table 2. Three of the sampled facilities 193 were landfills, each containing various quantities of municipal and industrial waste, digested WTP 194 sludge for composting (i.e. digestate, which is landfilled temporarily before being deployed in 195 agriculture), bottom ash and fly ash. Seven of the sampled locations were sorting and 196 defragmenting facilities for WEEE and/or vehicle waste. The remaining two sampled facilities 197 were for sorting and incinerating combustible waste (one municipal and one industrial). With the 198 exception of one combustible waste facility and one WEEE/vehicle facility, all the facilities were 199 in rural environments and represent the likely key source of BPA in the area. For the other sites, 200 sampling was done very close to the sources (e.g. air sampling near the shredder or vents), to 201 minimize the influence from other sources of BPA. This previous study also discussed partitioning 202 mechanisms of BPA from waste to air and water, showing that BPA primarily is in the particle 203 phase in air and the dissolved phase in water (Morin et al., 2015). Additionally, concentrations of 204 BPA in 46 landfill leachates, 34 WTP effluents, and 34 WTP sludge samples were taken from a 205 report compiling data from 2002 – 2012 in Norway (Section S2 in the Supplementary Material) 206 (Arp, 2013).

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208 **2.4.2** Emission Factors

209 Emission factors (EF) were used to estimate particulate and BPA emissions from waste-handling 210 processes to the atmosphere and leachate. The EF for dust to the atmosphere, EF_{dust} , was defined 211 as: 212 (1)

213 EF_{dust} (tons_{dust}/tons_{waste}) = \dot{m}_{dust} / \dot{m}_{waste}

215	where \dot{m}_{dust} is the mass flow of atmospheric dust emissions (tons _{dust} /y) originating from waste and					
216	no other sources (e.g. diesel dust, brake dust, ambient dust) that is transported away from a facility.					
217	Atmospheric emissions of BPA occur mainly via BPA-bound to dust (Morin et al., 2015), and thus					
218	emission factors of BPA emitted into air per mass of waste at a specific type of facility, $EF_{air,BPA}$					
219	(kg _{BPA} /kg _{waste}), were derived as follows:					
220						
221	$EF_{\text{air,BPA}} = \dot{m}_{\text{dust}} C_{\text{dust,BPA}} / (1000 \text{ kg}_{\text{waste}}/\text{tons}_{\text{waste}} \text{ x } \dot{m}_{\text{waste}}) $ (2)					
222						
223	where $C_{dust,BPA}$ is the BPA concentration measured in the dust particles (kg_{BPA}/kg_{dust}) produced					
224	by a waste treatment process.					
225						
226	Similarly, an EF for suspended solid in leachate, EF_{ss} , can be defined:					
227						
228	$EF_{\rm ss}({\rm tons}_{\rm ss}/{\rm tons}_{\rm waste}) = \dot{m}_{\rm ss} / \dot{m}_{\rm waste}$ (3)					
229						
230	where \dot{m}_{ss} is the mass flow of suspended solids in leachate (tons _{ss} /y). For this analysis, <i>EF</i> _{ss} is					
231	predominantly used to assess the amount of suspended solids that end up in WTP from waste-					
232	handling. Suspended solids in leachate only contain a negligible amount of BPA compared to the					
233	amount dissolved in water, except at extreme particulate concentrations (Morin et al., 2015). The					
234	facility specific EF of BPA in leachate per mass of waste, EF _{leachate,BPA} (kg _{BPA} /kg _{waste}), were					
235	derived based on the flow rates of leachate Q_{leachate} (L/y)					
236						

237
$$EF_{\text{leachate},\text{BPA}} = Q_{\text{leachate}} C_{\text{BPA}_\text{Leachate}} / (1000 \, \dot{m}_{\text{waste}})$$
(4)

239 where $C_{\text{BPA}_\text{Leachate}}$ (kg_{BPA}/L) is the total leachate concentration.

240 Data to derive \dot{m}_{dust} and \dot{m}_{ss} were taken from a compilation of dust and leachate 241 measurements at sampled facilities (Morin et al., 2015), complemented by data from other landfills 242 and annual reports from Norwegian waste-to-energy plants, as presented in Section S3 243 (Supplementary Material). $EF_{air,BPA}$ and $EF_{leachate,BPA}$ for the whole of Norway were derived by 244 using the average of available $C_{dust,BPA}$, and C_{BPA} Leachate for a specific type of waste or wastehandling facility for which data were available in combination with estimated national values for 245 246 Q_{leachate} and \dot{m}_{waste} (see Section S3). 247 248 2.4.3 Mass flow modelling 249 The mass flow of BPA in waste entering the waste stream for sorting and defragmenting 250 (SD), \dot{m}_{SD} BPA (kg_{BPA}/y) was determined by multiplying the relevant \dot{m}_{waste} and the corresponding 251 waste BPA concentration C_{waste,BPA} (kg_{BPA}/kg_{waste}) (Table 2): 252 253 $\dot{m}_{\rm SD BPA} = \dot{m}_{\rm waste} C_{\rm waste,BPA}$ (5)

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A similar equation was used to account for bottom ash, \dot{m}_{BA} , and fly ash, \dot{m}_{FA} , being transferred from the incinerator to landfill (e.g. $\dot{m}_{landfilled ash,,BPA} = \dot{m}_{BA}C_{BA,BPA}$, where $C_{BA,BPA}$ is the concentration of BPA in bottom ash). To calculate BPA in waste being incinerated, \dot{m}_{LBPA} , landfilled \dot{m}_{L_BPA} and recycled \dot{m}_{RE_BPA} , which occurs after sorting and defragmenting (Figure 2), an equation that accounts for losses to the environment during sorting and defragmenting was used as follows, using incineration as an example:

262 $\dot{m}_{I_BPA} (kg_{BPA}/y) = (\dot{m}_{SD_BPA} - EF_{SD_BPA,dust} - EF_{SD_BPA,leachate}) f_{incinerated}$ (6)

263

where $EF_{SD_BPA,dust}$ and $EF_{SD_BPA,leachate}$ (kg_{BPA}/kg_{waste}) are emissions factors for air and leachate, respectively, from the initial sorting and defragmenting. In this manner, emission factors from waste that is incinerated ($EF_{I_BPA,dust}$ and $EF_{I_,BPA,leachate}$), landfilled ($EF_{L_BPA,dust}$ and $EF_{L,BPA,leachate}$) and recycled ($EF_{RE_BPA,dust}$ and $E_{RE,BPA,leachate}$) were estimated for the unique waste categories.

To derive total BPA mass flows for "composite waste" and "all waste" categories (Table 1), \dot{m}_{BPA} values (including $\dot{m}_{\text{SD}_\text{BPA}}$, $\dot{m}_{\text{I}_\text{BPA}}$, etc.) and EF_{BPA} values ($EF_{\text{I}_\text{BPA},\text{dust}}$, $E_{\text{RE},\text{BPA},\text{leachate}}$ etc.) were added based on the individual waste fractions they contained. For instance, for the waste category "considered combustibles" the \dot{m}_{BPA} values for glass, vehicle fluff, WEEE and plastic sorted for incineration were added together.

To derive the amount of BPA that was emitted as water or sludge from WTP, $EF_{WTP_BPA,water}$, and $EF_{WTP_BPA,sludge}$, the ratio of the average concentration of BPA in Norwegian WTP effluent 0.923 µg/L and sludge 0.536 µg/g (Arp, 2013) (see also Section S3, supplementary material), was used to derive a log (C_{sludge}/C_{water}) ratio of 2.5.

- 278
- **279 2.5**

5 Assumptions in the mass flow analysis

280 Certain simplifying assumption for the MFA were made. The first assumption is that all 281 sorting, landfilling, incineration and initial recycling is handled in Norway, despite substantial 282 quantities of Norwegian waste being shipped abroad for handling. As examples, for Norwegian 283 WEEE 29% is handled in the EU and 16% outside the EU (EE-registeret, 2012), and for 284 combustibles large amounts are exported to Sweden for incineration (Naturvårdsverket, 2012). 285 Regarding recycling, only "initial recyclable processing" is considered in the MFA, as in Norway 286 we could find very few facilities that utilize recycled materials from the selected waste fractions 287 for manufacture into new products. "Initial recyclable processing" herein refers to the grinding and 288 reclamation of recyclable waste, such that it becomes a raw material (e.g. plastic chips or flakes, 289 crushed glass, metal scrap) ready for smelting and remanufacture into new products, abroad. As a 290 conservative assumption, emissions from "initial recyclable processing" were assumed to be twice 291 that measured in Norwegian WEEE/Vehicle sorting and defragmenting facilities, as these facilities 292 generally performed initial sorting and grinding. It is assumed that no processes that specifically 293 add or remove BPA occurs during "initial recyclable processing".

294 The second group of assumptions relate to water leachate. Firstly, it is assumed leachate 295 from "Defragmentation and Sorting", "Incineration" and "Initial Recyclable Processing" facilities 296 are transported by a sewage system to a municipal WTP, and not emitted directly into the 297 environment. This assumption was not applied to "Landfills", as it is documented that the leachate 298 from 45% of Norwegian landfills directly enters the environment after on site treatment, and the 299 remaining 55% is transported to a municipal WTP (Okkenhaug and Arp, 2012). To be 300 conservative, it was assumed that no losses of BPA occurred during transport to the WTP or within 301 the WTP, despite BPA having a half-life in sludge of 2.5 to 4 days (Staples et al., 1998) and that 302 certain WTP processes can remove BPA (Fuerhacker, 2003); thereby such degradation was 303 assumed to occur after sludge was removed from the WTP (outside the MFA boundaries).

The third set of assumptions is related to stocks and losses during the waste-handling processes. Waste or BPA mass that is sent to incineration and is converted by thermal destruction to gases (e.g. CO_2) is mass that is lost from the system; whereas, mass isolated in landfills is accumulated as a stock without further decomposition (BPA is considered stable in landfills under anaerobic conditions (Limam et al., 2013)). The stock of BPA during defragmentation and sorting,
as well as initial recyclable processing, is set to zero (thus no degradation or stocking is considered
to occur). In the case of paper recycling, it is noted that BPA could be potentially removed or even
added during the recycling process, depending on the process and the desired recycled product
(Pivnenko et al., 2016a); however similar information for the waste fractions considered here could
not be found.

The fourth assumption is related to using input from or close to the year 2011 as being representative, which in the case of landfills does not account for emissions originating from stocked, landfilled waste from previous years, when landfilling was more prevalent than in 2011. This will bias the presented EF_{landfill} leachate values for 2011 waste to be higher than the actual value.

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320 **2.6 Uncertainty Assessment in the mass flow analysis**

321 MFA are inherently uncertain. In addition to requiring several assumptions, they are based on measured, estimated or extrapolated input parameters, such as mass estimates or concentrations, 322 323 each with their own uncertainties. This study adopted the uncertainty approach described in Laner 324 et al. (Laner et al., 2015). In this approach, data quality is evaluated in terms of its reliability, 325 completeness, temporal correlation, geographical correlation and other correlations; and based on 326 this evaluation, a coefficient of variation (CV) is assigned. CV values for input parameters are then 327 propagated through the mass-flow model. The CV values for the input parameters of this MFA, 328 and more information on the uncertainty analysis, are described in Section S6 (supplementary 329 material).

330

2.7 Regional exposure outside the mass flow analysis

333 The MFA primarily predicts local (immediate) emissions, and does not account for regional 334 impacts once BPA enters the environment. Therefore, measured BPA concentrations in the general 335 Norwegian population and environment that would arise from the estimated waste emissions were 336 predicted using CoZMoMAN (Breivik et al., 2010), a dynamic and non-spatially resolved linked 337 model which simultaneously predicts the behaviour of organic contaminants in both the physical 338 environment (CoZMo-POP2 (Wania et al., 2006)) and in the human food chain (ACC-Human 339 (Czub and McLachlan, 2004)). In brief, CoZMoMAN requires three different types of model input 340 parameters: (i) data describing environmental and food-chain characteristics, along with data 341 representing the simulated chemical, (ii) chemical property data, and (iii) emission data. The 342 number of input data required to describe environmental and food-chain characteristics (i) far 343 exceeds the chemical property and emission input data specific for this study (ii and iii). This 344 model was selected as it has previously been parameterized for the Nordic region (mainly Sweden, 345 Norway and Denmark), reflecting relevant food-chains, environmental and climatic conditions; it 346 has also been evaluated with respect to its capability to reproduce observations of both 347 polychlorinated biphenyls (PCBs) (e.g. Breivik et al., 2010) and short-chain chlorinated paraffins 348 (SCCPs) (Krogseth et al., 2013). These evaluations have shown agreement between modelled data 349 and measurements within a factor of 2 to 4 in the case of individual PCBs and within a factor 6 for 350 SCCPs. As the CoZMoMAN model is parameterized to cover Sweden and Denmark in addition 351 to Norway, a similar per capita emission rate in the other countries as for Norway was assumed. 352 This was done by accounting for the population of each country living within the domain, using 353 an identical mode of emissions released to air, fresh water and agricultural soil (via the deposition 354 of WTP sludge as fertilizer, while assuming no BPA loss as a conservative assumption).

There is therefore the following implicit assumptions in the regional exposure model. The first is that the current parameterisation for the Nordic region represents a reasonable approximation for Norway alone. The second is that there was no net exchange of BPA across the CoZMoMAN model boundaries (i.e. the model domain was surrounded by an equally contaminated region). The third is that the MFA output represents Norwegian emissions from waste-handling, including the WTP sludge value is representative for the amount of BPA applied to soils.

The property data compiled and used to simulate BPA concentrations using CoZMoMAN
 are summarized in Section S7 (supplementary material).

364

365 2.8 Management scenarios

366

After establishing the MFA for the current situation of Norwegian waste handling, the MFA was manipulated to assess the potential impact of alternative waste management scenarios on emissions. Following the waste hierarchy as outlined by European Commission directive 2008/98/EC (waste framework directive), the preferable management strategies for waste management in decreasing order are: 1) prevention, 2) preparing for re-use, recycling, 3) other recovery (including energy recovery by incineration), and 4) disposal (i.e. landfilling). With this in mind, four different alternative scenarios for BPA mitigation were considered.

Scenario 1 Prevention. This scenario models the outcome of Norwegians producing less BPAcontaining waste; here by an ambitious target of 50%. This was modelled in the MFA indirectly by multiplying all measured BPA concentrations by 0.5, such that the mass flow entering the waste stream would be reduced by 50%. In addition to waste prevention, this scenario also reflects the case that the concentration of BPA in all waste materials was halved homogenously in 379 concentration across all considered waste fractions, yet the mass flow of waste was not changed,
380 and thus reflects a potential (and extreme) decrease in demand for BPA (such as by a phase-out,
381 or by replacing to another substance).

Scenario 2 Recycling. In this scenario vehicle fluff, WEEE and plastic that was incinerated in the original MFA is sent for initial recyclable processing instead, and no change is made to the amount directly landfilled (though the amount of incineration ashes landfilled is changed correspondingly). This is a relatively extreme shift in waste-management practices, considering that current targets for the transition towards a circular economy only target municipal and packaging waste (EC, 2015b, c). This was modelled by setting all $f_{incinerated}$ to 0 in Table 1 for WEEE, vehicles and plastics, and adjusting $f_{recycled}$ accordingly.

Scenario 3 Incineration. In this scenario, all non-ash waste that is currently landfilled directly is incinerated before landfilling as ashes; regardless of calorific value. This scenario was modelled by setting $f_{\text{landfiilled}}$ values in Table 1 to 0, and correspondingly increasing $f_{\text{incinerated}}$ values. No change was made to f_{recycled} .

Scenario 4 Landfilling of vehicle fluff. Finally, to consider a scenario that goes contra to the waste-hierarchy, in this scenario all vehicle fluff is landfilled instead of incinerated. This scenario was chosen as in Scandinavia coarse fluff is incinerated and fine fluff is landfilled (Table 1), but in many non-Scandinavian countries, vehicle fluff is commonly landfilled (Gerrard and Kandlikar, 2007; Santini et al., 2012). This was modeled setting the $f_{\text{landfiilled}}$ values in Table 1 to 100% for coarse and fine fluff, and f_{recycled} and $f_{\text{incinerated}}$ to 0.

400 **3 Results and discussion**

401 **3.1** Mass flow of waste

Figure 2 presents the mass flow of the sum of glass waste, vehicle waste, WEEE, plastic 402 403 wastes and combustibles going through the Norwegian waste stream, as well as emissions into air, 404 water and sewage sludge. This MFA estimates that of the nearly 2 million tons/y of these wastes 405 that are generated in Norway, 567 tons/y are emitted as dust, 1038 tons/y as suspended solids in water bodies, and 701 tons/y as WTP sludge sorted for biogas and fertilizer production. 406 407 Approximately 235 ktons/y of the selected waste are stored in landfills (as stock) and these consist 408 primarily of ashes, whereas 1116 kt/y are lost/destroyed via incineration. A further description of 409 Figure 2 is presented in Section S4 (Supplementary Material), along with an alternative version of 410 Figure 2 presenting uncertainties (which range from 11.3 to 60.1%).



413 Figure 2. Principle presentation of connections between the processes in the MFA of the sum of glass 414 waste, combustibles, vehicle waste, WEEE and plastic wastes going through the Norwegian waste 415 stream (collectively referred to as "Input Waste") as well as emissions into air, water and WTP sludge 416 for the year 2011. All quantities have the units tons/y. Processes are given in boxes and flows as arrows 417 connecting the processes. Symbols used in the chart include S (sorting and defragmentation), L 418 (landfill), I (Incineration), R (Initial Recyclable Processing), WTP (water treatment plant), W 419 (environmental water recipients), A (atmosphere), E (Recycling to New Products or Emissions). 420 Numbers inside the processes Landfilling and Incineration indicate the mass that was lost or 421 accumulated from waste stream due to thermal destruction (negative values) or long term isolation 422 (positive values).

423

424 **3.2 BPA** in the waste categories

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425 Table 2 presents the mass flow of BPA for the sum of the five selected waste categories.
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- 426 The largest mass flow is associated with the plastic waste, being responsible for 90631 kg/year, or
- 427 98.5% of the total BPA in waste (91984 kg/y). Plastics can vary widely in their BPA content,
- 428 where BPA is found abundantly in polycarbonate and epoxy (e.g. glue and coatings). One of the

429	most common types of plastic, PVC (polyvinylchloride), is also a source of BPA, including when
430	it is used for food packaging (Lopez-Cervantes and Paseiro-Losada, 2003). Representatives from
431	the Norwegian waste industry informed us that alternatives to incinerate PVC are often sought
432	after, as the produced chloride gas during PVC incineration is corrosive in waste incinerators
433	(Sadat-Shojai and Bakhshandeh, 2011). Of the BPA associated with plastic, 60% was estimated to
434	be incinerated, 5% landfilled (e.g. fine vehicle fluff, some WEEE fractions) and 35% recycled.

Table 2. Concentrations and mass flows of BPA in different waste categories and fractions, undergoing different waste-handling processes

Fraction	C waste, BPA a)	Туре	f _{BPA_waste} b)	<i>İ</i> İİ SD_BPA	<i>ṁ</i> 1_ВРА	<i>ṁ</i> LA_ВРА	<i>İ</i> RE_ВРА	
				Sorting&.				
	_			Defragmentation	Incineration	Landfilling	Recycling	
	µg _{BPA} /kg _{waste}		(%)	(kg _{BPA} /y)	(kg_{BPA}/y)	(kg _{BPA} /y)	(kg _{BPA} /y)	
Glass								
Recycled glass	11.0 ± 7.1	unique	0.0%	1.1 ± 0.7				
Composite glass	9.0 ± 2.8	unique	0.0%	1.0 ± 0.3	0.9 ± 0.3	0.1 ± 0.0	0.0 ± 0.0	
All glass	9.9 ± 5.5	comp.	0.0%		0.9 ± 0.3	0.1 ± 0.0	1.1 ± 0.3	
<u>Vehicle</u> ^{c)}								
Coarse Fluff	4818.8 ± 1311.2	unique	0.1%	113.0 ± 33.3	111.6 ± 33.2	0.0 ± 0.0	0.0 ± 0.0	
Fine Fluff	10914.4 ± 6983.7	unique	0.1%	96.9 ± 62.9	0.0 ± 0.0	86.7 ± 25.8	9.6 ± 2.9	
Vehicle Fluff	6492.1 ± 3350.1	comp.	0.2%	209.9 ± 109.6	111.6 ± 33.2	86.7 ± 25.8	9.6 ± 2.9	
<u>WEEE</u>								
Remaining plastic	200499 ± 122465	unique	10.5%	9630 ± 5981	735 ± 219	663 ± 197	8227 ± 2446	
BFR plastic	84430 ± 27958	unique	0.2%	169 ± 59	169 ± 50	0 ± 0	0 ± 0	
Cable Plastic	29087 ± 19357	unique	0.5%	435 ± 294	30 ± 9	7 ± 2	397 ± 118	
Remains / Metal	1169 ± 301	unique	0.1%	94 ± 26	9 ± 3	5 ± 1	73 ± 22	
All WEEE	71188 ± 46656	comp.	11.2%	10328 ± 6811	942 ± 280	675 ± 201	8697 ± 2586	
<u>Plastic</u>								
Packaging & comp ^{d)}	200499 ± 122465	unique	42.3%	80300 ± 49877	53052 ± 15774	3856 ± 1146	23392 ± 6955	
Comp. WEEE&vehicle	126884 ± 79309	comp.	56.2%	10331 ± 6562	1000 ± 297	696 ± 207	8627 ± 2565	
All plastic	188052 ± 124720	comp.	98.5%	90631 ± 60433	54052 ± 16071	4552 ± 1353	32020 ± 9520	
Combustibles								
Considered combustibles ^{e)}	132766 ±155648	comp.	60.2%	54269 ± 63916	54269 ± 16136	0 ± 0	0 ± 0	
Remaining combustibles ^{e)}	1248 ± 373	unique	1.2%	1145 ± 394	1144 ± 340	0 ± 0	0 ± 0	
All combustibles	41790 ± 30738	comp.	59.0%	55413 ± 41236	55413 ± 16476	0 ± 0	0 ± 0	
Ashes								
Fly Ash	< LOQ	unique				neg		
Bottom Ash	235 ± 155	unique				40 ± 12	4.0 ± 1.2	
<u>Total</u>		-						
All Waste				91984 ± 127812	55251 ± 16428	4617 ± 1373	32100 ± 9544	

⁴³⁸ 439

440

neg = negligible; LOQ = limit of quantification; italics = weighted averages for composite materials based on Table 1; unique =waste that remains as an unmixed fraction after sorting and defragmenting, such as glass-materials or plastic-materials sorted for recycling; comp. = waste mixtures of fractions that are either not separated during waste treatment, or were combined for this study due to not enough data being available to subdivide the fraction further. , a) concentrations presented in a previous study (Morin et

441 due to not enough data being available to subdivide the fraction further. , a) concentrations presented in a previous study (Morin et 442 al., 2015); b) the relative fraction of BPA in the specific waste fraction vs the total yearly produced BPA in the selected waste 443 fractions entering Norwegian waste streams, c) vehicle metals and lead batteries are not included as they are assumed to have little

444 BPA; d) due to lack of data on Packaging and Composite plastics, we assumed these were both the same as the "WEEE remaining 445 plastic" concentration, which was for pooled "plastic fluff" samples from WEEE/Vehicle facilities, not including isolated BFR and

445 plastic concentration, which was for pooled plastic full samples from wEEE/vehicle facilities, not including isolated BF 446 cable plastic; e) considered combustibles referred to those already presented in the table (glass, vehicle fluff and plastic)

448 The mass flow of BPA in glass, vehicle fluff and "remaining combustibles" is very small 449 compared to plastics. This was expected for glass based on the low concentrations found in glass 450 $(11.0 \pm 7.1 \,\mu g/kg)$. Vehicle fluff has relatively low BPA concentrations (from 4819 ± 1311 to 451 $10914 \pm 6984 \,\mu g/kg$) as well as \dot{m}_{waste} values (ca. 32 ktons/year) compared to packaging and 452 composite plastics (200499 \pm 122465 µg/kg and ca. 482 ktons/year). However, the low BPA mass 453 and concentration $(1248 \pm 349 \,\mu g/kg)$ and resulting mass flow (ca 1145 kg/y) in the "remaining 454 combustibles" fraction was not initially expected, due to the potential sources of BPA (like plastics 455 and paper waste (Fan et al., 2015)) that were visible within the analyzed samples. One potential 456 explanation for combustibles having a low BPA content is that BPA containing-paper and plastics 457 are removed by pre-sorting procedures prior to recycling. Pivnenko et al. (Pivnenko et al., 2016b) 458 found that a selection of individual waste paper and cardboard materials had a median of 20000 459 $\mu g/kg$ BPA (min 700 and max 4 800 000 $\mu g/kg$) in residual (non-sorted) waste paper, and 10000 460 μ g/kg BPA (min 530 and max 3 600 000 μ g/kg) in source-segregated waste paper, with the 461 maximum concentrations being associated with receipts. This implies that a) the concentration for 462 combustibles in this study is on the low end compared to Danish waste-paper, b) source-463 segregation would not on its own account for these low concentrations. Therefore, it could be that 464 these measured concentrations and mass flow estimates for BPA in remaining combustibles are 465 biased low, by up to an order of magnitude; though they would have to be biased low by two orders 466 of magnitude in order for the BPA mass flow to be similar to that of plastic...

467

468

3.3 BPA in the waste treatment process

Figure 3 presents the MFA of BPA in the selected waste categories through the entire
Norwegian waste stream (totaling 91984 kg/y) for the model year 2011. As presented in Figure 3, *incineration* is estimated to remove the majority of BPA entering the waste stream (-55206 kg/y,

or 60%). BPA is known to be thermally unstable during waste incineration (Šala et al., 2010). 472 473 Considering the difference between the total amount of BPA in waste that was sorted for 474 incineration (-55251 kg/y), and the amount of BPA remaining in the bottom ash (40 kg/y) and fly 475 ash (0 kg/y), we estimate that 99.9% of BPA sorted for incineration was removed by this process. 476 Isolation due to *landfilling* accounted for accumulation of 4040 kg/y as stock in landfills, or 4% of all BPA entering the waste stream. Initial recyclable processing is responsible for having a 477 478 potential of transferring up to 32076 kg/y, or 34% of the BPA into recyclables to be used for the 479 manufacture of new products. Depending on further processing of the recycled material, the 480 amount of BPA could be increased or decreased, which was not accounted for here. Some process 481 such as deinking paper waste are known to be able to decrease BPA concentrations (Pivnenko et al., 2016a; Pivnenko et al., 2016b). 482



Figure 3. Mass flow of BPA associated with glass waste, combustibles, vehicle waste, WEEE, and plastic wastes (collectively referred to as input waste) going through landfilling, incineration and initial recyclable processing in Norway. Symbols used in the chart are presented in Figure 2. Values along the arrows indicate the mass flow

488 of waste and waste particles from one process to the next (see Table 2). All values are presented in the units

489 kg/y. Numbers inside the processes Landfilling and Incineration indicate the mass that was lost or accumulated
 490 from waste stream due to thermal destruction (negative values) or long term isolation (positive values).

492 **3.4 BPA emission pathways**

493 As presented in Figure 3 and Section S5, the MFA estimates that 9 k_{BPA}/y are emitted 494 from Norwegian waste handling as dust to the air phase, $593 \text{ kg}_{BPA}/\text{y}$ are released into downstream 495 water bodies, and 60 kg_{BPA}/y end up in WTP sludge. The majority of water emissions are from 496 landfills. (340 kg/y to WTP and 278 kg/y to receiving waters). Therefore, considering most BPA 497 sent to landfills was associated with plastic (4552 kg of the total 4617 kg_{BPA}/y sent to landfills, 498 Table 2), the primary source of BPA emissions from the selected waste categories are plastic-499 residues sent to landfills; though BPA-rich paper products (e.g. thermopaper) are another potential 500 source. Recall that the mass flow model inherently does not account for any historical reservoir in 501 landfills. Thus, the estimation herein of 134 g emission per kg landfilled BPA in 2011 (as derived 502 from values in Table 5) represents an upper limit, as the BPA emissions were from the aggregate 503 of several previous years of landfilling waste. Nevertheless it is clear from Figure 3 that landfilling, 504 by far, represents the waste handling process resulting in the largest emissions of BPA.

Figure 3 also estimates that a total of 364 kg_{BPA}/y enters WTPs (339 kg/y from landfilling and 23 kg/y from initial recyclable processing). This value is slightly below the amount estimated to enter all Norwegian WTPs of 408 kg_{BPA}/y (with 342 kg_{BPA}/y leaving in water and 64 kg_{BPA}/y in sludge, Section S2). Taken together, this implies that the majority of BPA entering WTPs in Norway may originate from landfill deposited plastic and paper waste. However, it should be kept in mind that BPA can decompose in waste water, and this was not taken into account, therefore the contribution of plastic in landfills presented here would represent an upper value.

As a basis of comparison for WTP emissions, a recent study (Yu et al., 2015) estimated that country-wide WTP emissions in the USA for the year 2006/7 were 31800 kg_{BPA}/y in the water phase and 2900 kg_{BPA}/y in the sludge phase. On a per capita bases (298.4 million in the USA, 2006 and 5.0 million in Norway, 2011), this equates to 1065 and 680 mg_{BPA}/capita/y for the water phase in the USA and Norway, respectively; for the sludge phase this would be 10 and 13 mg_{BPA}/capita/y, respectively. Thus, emission rates on a per capita basis are similar for these two countries (within a factor of 1.6). A study of BPA in emissions from Korean WTPs found that total per capita emissions were substantially lower for domestic WTP (16.1 mg_{BPA}/capita/y) than industrial WTP (885 800 mg_{BPA}/capita/y) (Lee et al., 2015). Taken together, these studies imply that industry and landfills are the two largest sources of BPA entering WTP and the aquatic environment.

522 There are several uncertainties regarding the estimations for initial recyclable processing 523 in Figure 3 and Table 2, based on the assumptions presented above. Firstly, because recycling of 524 plastic materials does not substantially occur in Norway, actual BPA emissions from initial 525 recyclable processing within Norway would be much less than presented in Figure 3. Further, 526 because recycling emissions can vary depending on the recycling process itself, and they were here 527 based on the assumption that they were twice the measured value that WEEE/Vehicle sorting and 528 defragmenting facilities as a conservative assumption (see Section 2.5 and Section S5 in the 529 supplementary material), recycling emissions are more uncertain than what this MFA presents. In 530 addition, outside of the model domain, BPA may be added or removed from recycled products 531 (Pivnenko et al., 2016a). Resolving this uncertainty is important to study further in follow-up 532 investigations, considering targets to recycle more types of plastic are increasing as part of the 533 shift to the circular economy (EC, 2015b).

- 534
- 535

3.5 Regional exposure outside the mass flow analysis

536 The CoZMoMAN model was used to predict the resulting regional exposure of BPA based on 537 Figure 3 emission estimates. The values are compared to observed regional exposure 538 measurements in Norway in Table 3. The sampling sites for the observed concentrations are 539 typically biased towards densely populated areas (e.g. Oslofjord, Lake Mjøsa, which are indeed

- 540 influenced by local waste-handling facilities and WTPs) while the model is not spatially resolved
- 541 and therefore cannot reproduce any gradients in concentrations. Under these circumstances, one
- 542 would therefore *a priori* expect CoZMoMAN to predict concentrations lower than measurements.
- 543
- 544

Environmental Media	Model	Observed
	(geomean)	Observed
Marine sediment (ng/g_{dw}) , Oslofjord ^{a)}	2E-05	<0.8-44
Marine sediments (ng/g_{dw}) , median, Norway ^{a)}		6.7
Freshwater sediment (ng/gdw), Lake Mjøsa ^{a)}	0.01	2-3
Freshwater sediment (ng/g _{dw}), median, Norway ^{a)}		8.4
Cod liver $(ng/g_{ww})^{a}$	4E-05	< 0.3-110
Milk, Norway, 2012 (µg/L fresh weight) ^{b)}	0.005	< 0.02
Hamburgers, Norway, 2012 (µg/kg fresh weight) ^{b)}	0.01 ^{d)}	0.17
Fish and fish products, Norway, 2012 (μ g/kg fresh weight) ^{b)}	4E-06 ^{e)}	2.0
Urine, pregnant women (mean age 30, mean conc. $in \mu g/L^{(c)}$	2E-08 ^{f)}	4.5

546 a) (Thomas et al., 2014), b) (Sakhi et al., 2014), c) (Ye et al., 2009), d) Beef, assuming 15% (w/w) lipid content, e)

- 547 Cod filet (all age classes), f) 30 year old pregnant women
- 548

549 Indeed, predicted BPA concentrations in humans and food from waste emissions are 550 typically orders of magnitude lower than recent environmental measurements (Table 3). This 551 suggests that the far-field human exposure of the general population to BPA arising from emissions 552 within the waste sector is likely to be insignificant. This is in accordance with past findings 553 suggesting that pathways other than far-field environmental exposures, such as the intake of 554 canned food are more likely to control human exposure of Norwegians to BPA (Sakhi et al., 2014; 555 Ye et al., 2009). However, as monitoring studies have confirmed, such as downstream from 556 landfills (Morin et al., 2015) and urban-influenced environments (Table 3), BPA can be present in 557 local environments at concentrations that are cause for concern regarding ecosystem health. As

558	further indication of this in other counties, residents near e-waste facilities in China had higher
559	levels of BPA in their urine than those in rural areas (Zhang et al., 2016).
560	
561	
562	3.7 Management of bisphenol A in the waste stream
563	
564	The way in which the alternative waste-management scenarios (Scenario 1 – Prevention of waste
565	or BPA use, Scenario 2 - recycling all WEEE, plastic and vehicle waste currently incinerated,
566	Scenario 3 - incinerate waste currently landfilled and Scenario 4 - landfill incinerated vehicle
567	fluff) impact changes in sludge, water and air emissions (kg/y) is presented in Figure 4. Percentage
568	changes and corresponding raw data is presented in Section S8 (supplementary material).
569	



571 Figure 4. Comparison of BPA emissions resulting from different national waste management

scenarios, showing changes in actual emissions (kg/y) in panel A or as percent difference (%)
in panel B. Note that a positive change in the emissions would imply more BPA emitted to

- 574 the environment than the current status quo model predicts, and vice versa.
- 575

576 The most substantial reduction in emissions of BPA presented in Figure 4 comes from 577 scenario 3, representing incineration of all waste that is currently landfilled. This scenario reduced 578 the total emissions of BPA by 618 kg/y (i.e. from 663 to just 45 kg/y). This is mainly due to 579 preventing release of BPA from landfilled plastic waste into leachate. The next most effective 580 scenario to reduce BPA emissions is Scenario 1, whereby reducing the concentrations in all 581 materials by half, or alternatively the produced amount of waste by half, leads to a direct reduction 582 in emissions by half, reducing the total amount of BPA emitted to 339 kg/y (and 321 kg/y just 583 from plastic). Scenarios 2 and Scenario 4 increased the BPA emitted, but only slightly, giving 584 totals of 678 and 695 kg/y compared to the current status quo of 663 kg/y. This is mainly because 585 these scenarios reduced the amount of BPA-containing waste being incinerated, and incineration 586 lowers BPA the most effectively. The emissions for initial recyclable processing, are mainly in the 587 air phase in the form of BPA-containing dust (from any shredding or crushing activities in poorly 588 ventilated areas).

589

590

591 **4. Conclusions and Outlook**

The results have importance from a regulatory perspective. Following Scenario 1, reducing the amount of BPA entering the waste stream by reducing the amount of BPA in waste, is in theory an efficient method to reduce emissions to air, water, and sludge. In practice, this does not seem to be a realistic outcome in the near future, considering the increased worldwide production of BPA, which is already estimated at over 4.6 million tons (Merchant, 2015), and the huge reservoir of materials already containing BPA. An emerging issue in relation to BPA phase-out is the use of potential BPA substitutes, which are most commonly other bisphenols such as bisphenol S and bisphenol F. Many of these compounds are increasingly found in waste paper (Pivnenko et al.,
2015b), e-waste (Zhang et al., 2016) and WTP sludge (Lee et al., 2015; Yu et al., 2015); although
their risk to the environment is less well established.

The most immediate change in waste management that would result in lower BPA emissions would be incinerating all BPA-containing waste that is currently sent directly to landfills, following Scenario 3. This is further supported by Scenario 4, showing that landfilling coarse car fluff in Norway would lead to higher emissions than the current practice of incineration. Emissions could be further reduced by incinerating, rather, than recycling BPA-rich wastes (Pivnenko et al., 2016a). However, this would go against current initiatives in Europe and Norway to favor recycling over incineration (e.g. for vehicle fluff, Directive 2000/53/EC).

Management strategies at the facility level, or at the waste water infrastructure level, are also important. For instance, the installation of air or water treatment systems at waste handling facilities themselves, or ensuring that BPA emitting landfills are connected to a municipal WTPs capable of removing BPA and its substitutes, would directly decrease environmental emissions, particularly in regards to those stemming from landfill leachate.

614 As there is a drive to rapidly develop reuse and recycling schemes as part of the circular 615 economy, future research should focus on a better understanding of how contaminants like BPA 616 will be recycled into new products and emitted during recycling. Pivnenko et al. (Pivnenko et al., 617 2016a) concluded that the most effective way to eliminate BPA from occurring in recycled paper 618 products is to eliminate BPA, but even if this is done it may take several decades before the 619 presence of BPA can be considered insignificant. Therefore, it may be needed to consider a 620 framework for the inclusion of compounds like BPA in recycled products, such as by specifying 621 acceptable levels of BPA in different types of recycled products, as part of the transition to the

622 circular economy. On the short-term, the best way to reduce environmental emissions based on the 623 results of this study are to preferably incinerate BPA-rich wastes, such as those containing 624 polycarbonate, epoxies and thermopaper, particularly if they are being landfilled, increase the 625 infrastructure of water treatment systems for landfill leachate, or to produce less BPA containing 626 waste.

627

628 Acknowledgements

- 629 Funding was provided by the Research Council of Norway (WASTEFFECT, 221440/E40). Frank
- 630 Wania (UTSC) helped design the CoZMoMAN modelling approach and gave critical feedback.
- 631 Geir Sørensen (Mepex), Rita Vigdis Hansen (Miljødirektoratet), Line Diana Blytt (Aquateam),
- and Laila Borgen Skaiaa (RENAS) helped guide the direction of this research. The anonymous

633 reviewers are thanked for their constructive feedback.

634

635 Supplementary Material

- 636 Additional data, tables and figures are found in the Supplementary Material.
- 637

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